Bill

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Received: 01/02/2001					Received By: jkreye				
Wanted: Soon					Identical to LRB:				
For: Ad	lministration-E		By/Representing. Ziegler						
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May Contact:					Alt. Drafters:				
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For: Adn	ninistration-B	Budget 6-5468	By/Representing: Ziegler					
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For: Administration-Budget 6-5468	By/Representing: Ziegler
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STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION

101 East Wilson Street, Madison, Wisconsin

TOMMY G. THOMPSON GOVERNOR

GEORGE LIGHTBOURN SECRETARY



Division of Executive Budget and Finance
Post Office Box 7864
Madison, WI 53707-7864
Voice (608) 266-1736
Fax (608) 267-0372
TTY (608) 267-9629

Date:

December 29, 2000

To:

Steve Miller, Chief

Legislative Reference Bureau

From:

Paul Ziegler, Policy and Budget Analyst

State Budget Office, DOA

Subject:

Drafting request for 2001-03 Biennial Budget Bill

Please have the following item drafted for possible inclusion in the 2001-03 biennial budget bill:

<u>Municipal shared revenue restructuring</u>. Please see the attached five-page description of the proposal.

Please contact me at 266-5468 or by email at paul.ziegler@doa.state.wi.us with any questions.

Thank you.

Restructuring of Municipal Shared Revenue January 6, 2001 Summary

- 1. Eliminate the per capita component of shared revenue beginning in FY03. Dedicate 1/4% of the state sales tax to replace the per capita component.
 - a. Distribute the revenue from the ¼% dedicated sales tax to "growth sharing regions". Each region would annually receive, prior to min/max adjustment, an amount in proportion to its contribution to the state's sales tax revenues (including the adjustment for large ticket items as is done for the county sales tax).
 - b. The amount distributed to each "growth sharing region" would then be distributed to each municipality within the region on a per capita basis.

LC. A municipality would receive a payment if:

- (i) It limits its spending growth to the increase allowed under the Expenditure Restraint Program; and
 - (ii) It enters into an "Area Cooperation Compact" with at least two municipal and/or county governments. The compact must specify a plan for collaboration and include performance measures to gauge progress in implementing the plan. The compact must produce significant savings to taxpayers. The compact must cover at least 2 of 18 specified local government functions. Beginning in 2002, municipalities must certify to the Department of Revenue by May 1st of each year that they have fulfilled the necessary compact requirements for the year of notification. (The requirement for a compact is waived for CY01.)
 - (iii) To receive a payment in FY06 (CY05) and beyond, the compact must be with at least four municipal/county governments and cover at least 6 of the 18 functions one of which must be law enforcement.
- d. Beginning in CY04, the Legislative Audit Bureau will annually issue a report on municipalities' performance in implementing the Area Cooperation Compacts.
- e. "Growth sharing regions" would be defined by the Legislature by September 1, 2001. If the Legislature fails to define the regions by September 1, 2001, the Department of Revenue shall define the

regions. The number of regions shall be at least 7 but no more than 25.

- f. The amount distributed shall be defined as a GPR sum sufficient equal to 0.25% times the statewide taxable sales related to the fiscal year prior to the fiscal year of notification. Consequently, the FY03 amount will equal 1/20th of FY01 sales tax collections. This timeline will provide municipalities with certainty over the amount to be received from the 0.25% sales tax dedication prior to setting their budgets. The FY03 distribution is expected to be \$185 million.
- g. Each region shall have a minimum distribution equal to the region's projected population in the year of distribution times the per capita payment that would have occurred in CY02 under current law.
- h. Reducing the distribution to all regions that exceed a maximum percentage increase will fund the minimum guarantee. The maximum percentage increase will adjust annually. The entire amount a region would receive in excess of the maximum percentage increase will be reallocated to fund the minimum distribution need. (This min/max adjustment is mechanically the same as the current min/max.)
- 2. In FY03, transform municipal equalization aid from aidable revenues to aidable expenditures.
 - a. The following general operations and capital expenditures will be defined as aidable expenditures:
 - General government
 - Law enforcement
 - Fire protection
 - Ambulance
 - Other public safety
 - Health and human services
 - c. The following expenditures will be excluded from aidable expenditures:
 - Highway maintenance and administration
 - Highway construction
 - Road-related facilities
 - Other transportation
 - Solid waste collection and disposal
 - Other sanitation
 - Culture and education
 - Parks and recreation
 - Conservation and development

month maken has.

- d. Municipalities will NOT be rewarded for increasing expenditures or for redefining expenditures. Annually, each municipality's aidable expenditures will be the maximum of:
 - Its aidable expenditures in the year prior to the year of notification (i.e. two years prior to distribution -- CY00 for CY02 (FY03) payments); or
 - The average of CY98, CY99 and CY00 aidable expenditures adjusted by the cumulative percentage increase that the municipality could have increased its budget under the Expenditure Restraint Program (whether or not the municipality was eligible for ERP due to the 5-mill threshold). This adjustment will occur from 1999 up to the year prior to the year of notification.
- e. The Department of Revenue will annually determine the dollar amount of aidable expenditures for each municipality. The amount for each municipality (prior to the aidable expenditure maximum constraint) will be easy to determine from DOR's annual publication of municipal spending.
- f. The existing methodology for determining equalization aid will be used. Each municipality will be provided with the "missing" share of a standard per capita property value (that floats to expend the available funding).
- g. A municipality's TIF out value will be used for the equalization calculation. The current adjustments for computer value and manufacturing value will be eliminated. TIF value will be excluded.
- 3. The base against which the 95% minimum guarantee for CY02 (FY03) payments will be calculated is decreased by the 0.25% sales tax revenue the municipality is to receive in CY02. For subsequent years, the minimum guarantee is 95% of the amount of equalization aid received in the prior year.
- 4. The Expenditure Restraint Program is left unchanged except that the dollar amount is increased by \$6 million to \$63 million to offset the increase in participants expected due to the requirement to obtain the revenue from the 0.25% dedicated sales tax.
- 5. The small municipalities shared revenue program is left unchanged.
- 6. The dollar amount for aidable expenditures will be decreased by the amount to be used for recycling challenge grants (ECR team item). (This will appear in a separate draft and use an estimated \$9 million.)

- 7. The total dollar amount distributed to municipal governments in FY03 will be unchanged from current law -- including small municipal shared revenue, expenditure restraint and recycling challenge grants).
- 8. The total dollar amount distributed to municipal governments in future years will grow. The amount of increase in FY04 will be 1/20th of the increase in the state sales tax between FY01 and FY02. This increase is expected to be about \$10 million or roughly a 1% increase in the total.

Additional Drafting Details

- 11. The CY01 (FY02) distribution of shared revenue is unchanged from current law. All of the formula and distribution changes take place beginning with the CY02 (FY03) distribution. The distribution dates are left unchanged.
- 12. Beginning with the CY02 (FY03) distribution, county shared revenue is completely separated from municipal shared revenue in appropriations and formulas. Pay county shared revenue from a new appropriation s.20.835(1)(g) County shared revenue. Other changes to county shared revenue and mandate relief payments may be forthcoming.
 - 13. Municipal utility payments will be left unchanged. These payments will be a first draw upon the municipal equalization appropriation. As under current law, municipal utility payments will be excluded from min/max calculations.
- 14. The municipal equalization & municipal utility payment appropriation will be entitled Municipal services aid. It will use the existing alpha appropriation in chapter 20 (\$20.835(1)(d)). (i.e. the name of appropriation s.20.835(1)(d) is changed from Shared revenue account to Municipal services aid).
 - 15. The new GPR sum sufficient appropriation to distribute the revenue from the 0.25% sales tax dedication will be entitled Municipal growth sharing account. The appropriation will be under s.20.835(1)(a) in the statutes.
 - 16. In CY02 (FY03), the amount distributed under the s.20.835(1)(d) appropriation will be \$750.000.000 less the amount distributed under the new s.20.835(1)(a) Municipal growth sharing account appropriation in CY02. In CY03 and the reafter, the amount distributed will be the amount distributed in CY02. (Note - The \$750 million figure is a plug at this point and will be adjusted later.)
 - 17. The same budget limit timeline as currently applies to the Expenditure Restraint Program will apply for qualifying for the dedicated 0.25% sales tax revenue. The budget limit requirement will be waived for the CY02 distribution since the time period to make decisions to qualify has already passed. The budget limit will be first effective for the CY03 (FY04) distribution. The timeline will be as follows - if a municipality in November/December 2001 limits its CY02 budget increase (over CY01) to no

- more than the amount allowed under ERP, it will be eligible for a payment from the <u>Municipal growth sharing account</u> in CY03 (FY04).
- 18. "Area Cooperation Compacts". The compacts must involve at least two of the following service areas: law enforcement, housing, emergency services, fire, solid waste, recycling, public health, animal control, transportation, mass transit, land-use planning, boundary agreements, libraries, parks, recreation, culture, purchasing, or e-government. A compact must involve a plan for collaboration, benchmarks to measure the progress of the plan, and outcome-based performance measures to judge its success.
- 19. If a municipality fails to meet the criteria for receiving a payment from the Municipal growth sharing account appropriation, its share will be redistributed on a per capita basis to all municipalities within its region that meet the criteria.
- 20. The minimum distribution to each region from the dedicated 0.25% sales tax revenue in CY02 (FY03) is the per capita amount that would have been paid out under shared revenue under current law in CY02. In CY03 and thereafter, the minimum per capita distribution to each region is the prior year minimum per capita distribution times 1 plus the percentage increase in the consumer price index for all urban consumers in the calendar year prior to the year of notification.

Kreye, Joseph

From:

Ziegler, Paul

Sent:

Saturday, January 06, 2001 5:26 PM

To:

Kreye, Joseph Koskinen, John

Cc: Subject:

Changes to shared revenue restructuring draft

Joe -- Here are some changes to the draft to restructure shared revenue:

1. "Growth sharing regions" will be defined by the Legislature by September 1, 2001. If the Legislature fails to define the regions by September 1, 2001, the Department of Revenue shall define the regions. The number of regions shall be at least 7 but no more than 25.

2. Eliminate phase in of new equalization formula.

3. Drop the following LAB provision that was included in the initial request:

The LAB will also include in its report recommendations for adjusting the definition of expenditures that are considered in qualifying for both Expenditure Restraint and the revenue from the dedicated 0.25% sales tax.

- 4. The years used in defining aidable expenditures is changed so that annually, each municipality's aidable expenditures will be the maximum of:
 - Its aidable expenditures in the year prior to the year of notification (i.e. two years prior to distribution -- CY00 for CY02 (FY03) payments); or
 - The average of CY98, CY99 and CY00 aidable expenditures adjusted by the cumulative percentage increase that
 the municipality could have increased its budget under the Expenditure Restraint Program (whether or not the
 municipality was eligible for ERP due to the 5-mill threshold). This adjustment will occur from 1999 up to the year
 prior to the year of notification.
- 5. A municipality's TIF out value will be used for the equalization calculation. The current law adjustments for computer value and manufacturing value will be eliminated. TIF value will be excluded.
- 6. Beginning in 2002, municipalities must certify to the Department of Revenue by May 1st of each year that they have fulfilled the necessary compact requirements for the year of notification. (The requirement for a compact is waived for CY01.)
- 7. The provision to annually adjust the minimum guarantee from the 1/4% revenue distribution is dropped. The minimum guarantee, however, remains.
- 8. No increase will be provided to small municipality shared revenue.
- 9. Expenditure Restraint is increased by \$6 million rather than \$20 million.

The attached document details the provisions of the draft as they now stand.



Muni SR restructuring -

Jan 6...

More work needs to be done yet on the minimum guarantee provisions. Thank you for your help.

Paul

Kreye, Joseph

From:

Ziegler, Paul

Sent:

Wednesday, January 10, 2001 12:03 PM

To: Cc: Kreye, Joseph Koskinen, John

Subject:

Draft to restructure shared revenue

Joe -- As we just discussed on the phone, please make the following changes to the draft to restructure municipal shared revenue:

- 1. Eliminate the earlier requested minimum guarantee adjustment intended to keep each region as a whole held harmless from the shift from the per capita payment to the share of the 1/4% sales tax revenue payment.
- 2. Instead, apply a 95% minimum guarantee to the sum of the 1/4% sales tax revenue payment and the aidable expenditure payment. In essence, this is intended to parallel current law. Under current law, the guarantee is applied to the sum of the per capita and aidable revenue components. Under the proposal, it is applied to the sum of the 1/4% and aidable expenditure components. If a municipality fails to qualify for the 1/4% payment, then the minimum guarantee will be calculated based only on the prior year equalization payment.
- 3. As I believe I mentioned earlier, there is no change to county shared revenue or county mandate relief payments (except for whatever drafting is necessary to separate the county calculations from the municipal calculations).
- 4. If possible, I would still prefer to have the draft say the Legislature shall determine the regions and DOR determine the regions if the Legislature fails to act by the specified date. If we can't include this in the language, I would still want the draft to say that DOR will determine the regions.

THANK YOU.

Kreye, Joseph

From:

Ziegler, Paul

Sent:

Thursday, January 11, 2001 1:33 PM

To:

Kreye, Joseph

Subject:

Restructuring of shared revenue - more changes

Joe: Two changes to the draft to restructure municipal shared revenue:

- 1. Clarify/Modify the definition of aldable expenditures to include the specified expenditures for all funds not just the general fund. While my intent is to include enterprise and/or proprietary funds, my lack of formal accounting knowledge prohibits me from wanting to include these terms in the draft. Instead, I wish to simply that expenditures for the specified functions are included whether in a municipality's general fund or other funds.
- 2. Given yesterday's change to have the min/max apply to the sum of the per capita and equalization components, I think it may be cleaner to have these as part of the same appropriation rather than separate appropriations. Let me know if you think otherwise.
- 3. Ignore any comments about recycling that may have made it to you.

FYI -- here is how I see the proposal working as one appropriation:

In FY03, the total amount distributed is to municipalities as municipal shared revenue will be \$755,478,000.

(This is the current law total of 761,478,000 less \$6,000,000 moved to expenditure restraint --

leaving \$755,478,000.)

The components will be:

- a. 14 revenue. The amount determined for the 14% sales tax revenue.
- Municipal utility payments. The amount determined for municipal utility payments.
- a. Aidable expenditures. The total (\$755,478,000) less the amount determined for the ¼% and for municipal utility payments.
- a. The 95% minimum guarantee provision applies to the total of the ¼% revenue and the aidable expenditure entitlement compared to the prior year payment for per capita and equalization components. No municipality gets less than 95% of what they got in the prior year (utility component excluded).

In FY04 and beyond, the amount distributed to municipalities as municipal shared revenue is the prior year total plus the increase in the ¼% sales tax revenue compared to the prior year.

The components will be:

- a. ¼ revenue. The amount determined for the ¼% sales tax revenue.
- a. Municipal utility payments. The amount determined for municipal utility payments.
- a. Aidable expenditures. The total less the amount determined for the 1/4% and for municipal utility payments.
- a. The 95% minimum guarantee provision applies to the total of the ¼% revenue and the aidable expenditure entitlement compared to the prior year payment for per capita and equalization components.

Also, FYI, is a file showing a possible progression of payments under the proposal by component:

SR pay by component



State of Misconsin 2001 - 2002 LEGISLATURE

LRB-1744// JK:../:... WL

DOA:.....Ziegler – Restructuring municipal shared revenue

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

in 1-10-01 720PM (500N)

D-N

DO NOT GEN

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau LOCAL GOVERNMENT ✓

Under current law, a municipality receives a shared revenue payment based on the municipality's population. The payment is equal to the municipality's population multiplied by the product of the following: the 1982 state population multiplied by \$30 divided by the state's current population. This bill eliminates the current shared revenue payment to a municipality based on population.

Under current law, a municipality also receives an aidable revenues payment that is equal to the product of the municipality's aidable revenues and the municipality's tax base weight. Aidable revenues are, generally, revenues raised by the municipality, such as local taxes and regulation revenues. Tax base weight is based, generally, on the value of property in the municipality compared to the municipality's population. This bill eliminates a municipality's aidable revenues payment.

This bill creates an aidable expenditures payment for a municipality. The bill also creates a "growth sharing region" payment for a municipality.

Beginning in 2002, a municipality receives an aidable expenditures payment that is equal to the product of the municipality's aidable expenditures and the municipality's tax base weight. Aidable expenditures include a municipality's expenditures for general government operations; law enforcement, fire protection, ambulance services, and other public safety services; and health and human

services. Aidable expenditures do not include a municipality's expenditures for highway maintenance, administration, or construction; road, related facilities or other transportation; solid waste collection and disposal or other sanitation; culture; education; parks and recreation; conservation; or development.

Annually, DOR determines the amount of each municipality's aidable expenditures. The amount of a municipality's aidable expenditures in a year may not exceed the greater of: 1) the amount of the municipality's aidable expenditures in the year that was two years before the municipality receives a aidable expenditures payment or 2) the average of the municipality's aidable expenditures in 1998, 1999, and 2000, adjusted for inflation and for the property value in the municipality.

Under the bill, a municipality in a growth sharing region may also receive a growth sharing region payment. DOR must define "growth sharing region" by rule and in such way so that the state consists of at least 7 but not more than 25 growth sharing regions. A municipality will receive a growth sharing region payment if the municipality limits the annual increase in its municipal budget to the allowable increase, based on the inflation rate and the property value in the municipality, to qualify for the expenditure restraint program under current law and if the municipality enters into an area cooperation compact (compact).

Beginning in 2002 and ending in 2005, to receive a payment, a municipality must enter into a compact with at least a municipalities or counties, or with any combination of at least a such entities, to perform at least a specified functions. Beginning in 2006, to receive a payment, a municipality must enter into a compact with at least a municipalities or counties, or with any combination of at least such entities, to perform at least a specified functions. The specified functions are law enforcement, housing, emergency services, fire protection, solid waste collection and disposal, recycling, public health, animal control, transportation, mass transit, land use planning, boundary agreements, libraries, parks and recreation, culture, purchasing, and electronic government.

A compact must provide a plan for any municipalities or counties that enter into the compact to collaborate to provide the specified functions. The compact must also provide benchmarks to measure the plan's progress and outcome based performance measures to evaluate the plan's success. Municipalities and counties that enter into the compact must structure the compact in a way that results in significant tax savings to taxpayers within the municipalities and counties. Annually, the municipality that is to receive a payment must certify to DOR that the municipality has complied with all of the compact requirements.

The total amount of the growth sharing region payments allocated to all growth sharing regions is an amount equal to 0.25% of the sales and use taxes collected in the state in a year and each growth sharing region is allocated an amount that is proportional to the sales and use taxes that are collected in the region. A municipality that is eligible to receive a growth sharing payment receives an amount, from the amount allocated to the growth sharing payment in which the municipality is located, in proportion to its population within the growth sharing region.

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In 2002, a municipality is guaranteed a combined minimum aidable expenditures and growth sharing region payment equal to 95% of the amount of the aidable revenues payment the municipality received in 2001. In 2003 and subsequent years, a municipality is guaranteed a combined minimum aidable expenditures and growth sharing region payment equal to 95% of the combined amounts of the aidable expenditures and the growth sharing region payments the municipality received in the previous year.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.835 (1) (d) of the statutes is amended to read: 1 2 20.835 (1) (d) Shared County shared revenue account. A sum sufficient to meet the requirements of the county shared revenue account established under s. 79.01 3 (2) to provide for the distributions from the shared revenue account to counties, 4 towns, villages and cities under ss. 79.03, 79.04 and 79.06. 5

History: 1971 c. 125 ss. 192 to 195, 521; 1971 c. 215; 1973 c. 90, 158, 333; 1975 c. 39; 1975 c. 372 s. 41; 1975 c. 424; 1977 c. 29, 31, 313, 418, 447; 1979 c. 34 ss. 637m to 643m, 2102 (46) (d); 1979 c. 221; 1979 c. 329 s. 25 (1); 1979 c. 350 s. 27 (1); 1981 c. 1, 20, 93, 317; 1983 a. 2 ss. 1, 12; 1983 a. 27 ss. 489m, 490m, 2202 (45); 1985 a. 29, 41, 205; 1987 a. 27 ss. 473 to 474r, 476; 1987 a. 92; 1987 a. 312 s. 17; 1987 a. 323, 328, 399, 411, 422; 1989 a. 31 ss. 551 to 557m, 564m; 1989 a. 56 s. 259; 1989 a. 336; 1991 a. 37; 1991 a. 39 ss. 250m, 653m to 659m; 1991 a. 225, 269; 1993 a. 16, 263; 1995 a. 27, 56, 209, 417; 1997 a. 27, 237; 1999 a. 5, 9, 10; 1999 a. 150 s. 672; 1999 a. 167.

*****NOTE: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 2. 20.835 (1) (db) of the statutes is created to read:

20.835 (1) (db) Municipal services aid account. A sum sufficient to make the payments to municipalities under ss. 79.04 and 79.065 (2) 8

> ****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 3. 20.835 (1) (dd) of the statutes is created to read:

20.835 (1) (dd) Municipal growth sharing account. A sum sufficient in the

amount determined under s. 79.01 (5) to make the payments to municipalities under

ed under s. 79.01 (5) to make the payments to municipalities under and to make the payments to municipalities under 5. 79.065(5), other than the payments made from 5, 20.835

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 4. 25.50 (3) (b) of the statutes is amended to read:

and to make the payments to municipalities under 5.79.065(5), other than the payments made from 5. 20.835(1)(dd)

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25.50 (3) (b) On the dates specified and to the extent to which they are available, subject to s. 16.53 (10), funds payable to local governments under ss. 79.03, 79.04, 79.05, 79.058, 79.06, <u>79.065</u>, 79.08 and 79.10 shall be considered local funds 3and, pursuant to the instructions of local officials, may be paid into the separate accounts of all local governments established in the local government pooled-investment fund and, pursuant to the instructions of local officials, to the extent to which they are available, be disbursed or invested.

History: 1975 c. 164; 1977 c. 29, 187; 1979 c. 34 s. 2102 (46) (a); 1979 c. 175 s. 53; 1981 c. 20, 93; 1983 a. 27 s. 2202 (45), (49); 1985 a. 29 s. 3202 (46); 1987 a. 27; 1989 31, 159, 336; 1991 a. 33, 39; 1993 a. 16, 399; 1995 a. 27, 56, 274; \$999 a. 9, 65, 83, 167, s. 13.93 (2) (c). **SECTION 5.** 33.32 (3) (b) of the statutes is amended to read: 8

33.32 (3) (b) If a county or municipality fails to pay a special assessment levied by a district, the clerk of the district may certify this fact to the department of administration, and shall state the amount due. The department, at the time of making the next scheduled distribution under s. 79.03 or 79.065, shall deduct the amount claimed from the payment due the county or municipality, and shall forward Teave plain space it to the district.

History: 1973 c. 301; 1975 c. 197; 1977 c. 391; 1983 a. 27 s. 2202 (45); 1989 a. 159; 1991 a. 316; 1993 a. 167; 1997 a. 35; 1999 a. 150 s. 672. SECTION 6. 79.01 (1) of the statutes is amended to read:

79.01 (1) There is established an account in the general fund entitled the Account. "Expenditure Restraint Program Account". There shall be appropriated to that account \$25,000,000 in 1991, in 1992 and in 1993, \$42,000,000 in 1994, \$48,000,000 in each year beginning in 1995 and ending in 1999 and \$57,000,000 beginning in the year 2000 and ending in 2001, and \$63,000,000 in 2002 and in each year thereafter.

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 283, 336; 1975 c. 39; 1977 c. 29, 203; 1979 c. 221; 1989 a. 336; 1993 a. 16, 437; 1999 a. 9. **SECTION 7.** 79.01 (5) of the statutes is created to read:

79.01 (5) There is established an account in the general fund entitled the "Municipal Growth Sharing Account." There shall be appropriated to that account

1	an amount, determined by the department of revenue, that is equal to 0.25% of the
2	sales tax and use revenue collected under subch. III of ch. 77 in the fiscal year prior
3	to the fiscal year that any municipality receives the statement under s. $79.015.$
4	SECTION 8. 79.01 (6) of the statutes is created to read:
(5)	79.01 (4) There is established an account in the general fund entitled the
6	"Municipal Services Aid Account." There shall be appropriated to that account the
7	amounts necessary to make the payments to municipalities under s. 79.04 (1) and
(8)	(4) (a) and on 79.065 (2) 5. 79.065(5), other than the payments made under
9	SECTION 9. 79.015 of the statutes is amended to read:
10	79.015 Statement of estimated payments. The department of revenue, on
11	or before September 15 of each year, shall provide to each municipality and county
12	a statement of estimated payments to be made in the next calendar year to the
(13)	municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06 and 79.065.
14	History: 1981 c. 20. 61. 93: 1983 a. 27 ss. 1294. 2202. (45): 1985 a. 79: 1987 a. 27: 1989 a. 336; 1993 a. 16. SECTION 10. 79.02 (2) (b) of the statutes is amended to read:
15	79.02 (2) (b) Subject to s. 59.605 (4), payments in July shall equal 15% of the
16	municipality's or county's estimated payments under ss. 79.03, 79.04, 79.058 and,
(17)	79.06 and 79.065 and 100% of the municipality's estimated payments under s. 79.05.
18	History: 1983 a. 27; 1985 a. 29 ss. 1505p, 1505t, 3202 (46); 1985 a. 120; 1987 a. 27; 1989 a. 336; 1991 a. 307; 1993 a. 16; 1999 a. 150 s. 672. SECTION 11. 79.02 (3) of the statutes is amended to read:
19	79.02 (3) Subject to s. 59.605 (4), payments to each municipality and county in
20	November shall equal that municipality's or county's entitlement to shared revenues
$\widehat{21}$	under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06 and 79.065 for the current year,
22	minus the amount distributed to the municipality or county in July.
23	History: 1983 a. 27; 1985 a. 29 ss. 1505p, 1505t, 3202 (46); 1985 a. 120; 1987 a. 27; 1989 a. 336; 1991 a. 307; 1993 a. 16; 1999 a. 150 s. 672. SECTION 12. 79.03 (1) of the statutes is amended to read:

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SECTION 12

1)	79.03 (1) Each municipality and Each county is entitled to shared revenue,
2	consisting of an in the amount determined on the basis of population under sub. (2),
3	plus an amount determined under sub. (3).

History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 13. 79.03 (2) of the statutes is repealed.

SECTION 14. 79.03 (3) (a) of the statutes is amended to read:

79.03 (3) (a) The amount in the shared revenue account for municipalities and the amount in the shared revenue account for counties, less the payments under sub.

(2) and s. 79.04, shall be allocated to each municipality and county respectively in proportion to its entitlement. In this paragraph, "entitlement" means the product of aidable revenues and tax base weight.

History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 15. 79.03 (3) (b) 1. of the statutes is amended to read:

- 12 79.03 (3) (b) 1. "Aidable revenues" means:
- a. For a municipality, the average local purpose revenues.
- b. For a county, 85% of the average local purpose revenue.

History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 16. 79.03 (3) (b) 3. of the statutes is amended to read:

79.03 (3) (b) 3. "Full valuation" means the full value of property that is exempt under s. 70.11 (39) as determined under s. 79.095 (3) plus the full value of all taxable property for the preceding year as equalized for state tax purposes, except that for municipalities the value of real estate assessed under s. 70.995 is excluded. Value value increments under s. 66.1105 plus the full value of property that is exempt under s. 70.11 (39) that would otherwise be part of a value increment are included for municipalities but excluded for counties. Environmental remediation value increments under s. 66.1106 are included for municipalities and counties that create

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the environmental remediation tax incremental district and are excluded for units of government counties that do not create the district. If property that had been assessed under s. 70.995 and that has a value exceeding 10% of a municipality's value is assessed under s. 70.10, 30% of that property's full value is included in "full valuation" for purposes of the shared revenue payments in the year after the assessment under s. 70.10, 65% of that property's full value is included in "full valuation" for purposes of the shared revenue payments in the year 2 years after the assessment under s. 70.10 and 100% of that property's full value is included in "full valuation" for purposes of subsequent shared revenue payments.

History: 1971 c. 125, 215; 1973 c. 99; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 17. 79.03 (3) (b) 4. (intro.) of the statutes is amended to read:

79.03 (3) (b) 4. (intro.) "Local purpose revenues" means the sum of payments under s. 79.095, local general purpose taxes, regulation revenues, revenues for services to private parties by a county's or municipality's general operations or enterprises, revenue for sanitation services to private parties, special assessment revenues, and tax base equalization aids and, for municipalities only, a proxy for private sewer service costs, a proxy for private solid waste and recycling service costs and a proxy for retail charges for fire protection purposes. In this subdivision:

History: 1971 c. 125, 215; 1973 c. 99, 1975 c. 39; 1977 c. 29, 203, 418, 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269, 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 18. 79.03 (3) (b) 4. a. of the statutes is amended to read:

79.03 (3) (b) 4. a. "Local general purpose taxes" means the portion of tax increments collected for payment to a municipality under s. 66.1105 which is attributable to that municipality's own levy, the portion of environmental remediation tax increments collected for payment to a municipality or county under s. 66.1106 that is attributable to that municipality's or county's own levy, general

341.35 (1).

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1	property taxes, excluding taxes for a county children with disabilities education
2	board, collected to finance the general purpose government unit, property taxes
3	collected for sewage and sanitary districts, mobile home fees, the proceeds of county
4	sales and use taxes, and municipal and county vehicle registration fees under s.
5	341.35 (1).

History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269, 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 19. 79.03 (3) (b) 4. b. of the statutes is repealed.

- SECTION 20. 79.03 (3) (b) 4. bg. of the statutes is repealed. 7
- SECTION 21. 79.03 (3) (b) 4. bm. of the statutes is repealed. 8
- 9 SECTION 22. 79.03 (3) (b) 4. d. of the statutes is amended to read:
 - 79.03 (3) (b) 4. d. "Revenue for sanitation services to private parties" means revenues collected from private parties by a county's or municipality's general operations or enterprises and by sewerage, sanitation or inland lake rehabilitation districts as refuse collection fees, sewerage service fees and landfill fees.

History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1: 1979 c. 34 ss. 903s to 905m, 2102 (46) (4); 1979 c. 221; 1981 c. 20, 93, 214, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 23. 79.03 (3) (b) 4. e. of the statutes is amended to read: 14

79.03 (3) (b) 4. e. "Revenues for services to private parties by a county's er municipality's general operations or enterprises" means revenues collected from private parties for the following services: general government services consisting of license publication fees, sale of publications, clerk's fees, and treasurer's fees; public safety services, consisting of police or sheriff's department fees, fire department fees, and ambulance fees; inspection services, consisting of building, electrical, heat, elevator, and weights and measures; sidewalk replacement or construction fees, storm sewer construction fees, street lighting fees; parking ramps,

meters and lot fees; library fines or fees; and museum and zoo users or admission 1 2fees. History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269, 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 24. 79.03 (3) (b) 4. f. of the statutes is amended to read: 79.03 (3) (b) 4. f. "Special assessment revenues" means charges assessed 4 against benefited properties for capital improvements by a municipality or county 5 6 placed on the current tax roll for collection or collected during the year in advance 7 of being placed on the tax roll. History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 25. 79.03 (3) (b) 4. h. of the statutes is repealed. **SECTION 26.** 79.03 (3) (b) 5.4 of the statutes is amended to read: 9 79.03 (3) (b) 5. "Standardized valuation" means the product of the standardized 10 valuation per person times the population of a municipality or a county in the 11 12 preceding year. History: 1971 c. 125. 215: 1973 c. 90: 1975 c. 39: 1977 c. 29. 203. 418: 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d), 1979 c. 221; 1981 c. 20, 93, 314, 317, 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 27. 79.03 (3) (b) 6. of the statutes is amended to read: 13 79.03 (3) (b) 6. "Standardized valuation per person" is that number that when 14 used in the computation under par. (a) most nearly approximates the sum of 15 entitlements for all municipalities or for all counties respectively to the funds 16 17 distributable under par. (a). History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27: 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 28. 79.03 (Be) of the statutes is repealed. **SECTION 29.** $79.03(4)^{\circ}$ of the statutes is amended to read: 19 20 79.03 (4) In 1991, the total amount to be distributed under ss. 79.03, 79.04 and 79.06 from s. 20.835 (1) (d) is \$869,000,000. In 1992, the total amount to be distributed under ss. 79.03, 79.04 and 79.06 from s. 20.835 (1) (d) is \$885,961,300.

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1)	In 1993, the total amount to be distributed under ss. 79.03, 79.04 and 79.06 from s.
2	20.835 (1) (d) is \$903,680,500. In 1994, the total amounts to be distributed under this
3	section and ss. 79.04 and 79.06 from s. 20.835 (1) (d) are \$746,547,500 to
4	municipalities and \$168,981,800 to counties. In Beginning in 1995 and subsequent
5	years ending in 2001, the total amounts to be distributed under ss. 79.03, 79.04 and
6	79.06 from s. 20.835 (1) (d) are \$761,478,000 to municipalities and \$168,981,800 to
7	counties. In 2002 and subsequent years, the total amounts to be distributed under
8	ss. 79.04 and 79.096/(2) from 20.835 (1) (db) are \$750,000,000 less the amounts
9	distributed under ss. 79.096 (5) from 20.835 (1) (dd). In 2002 and subsequent years,
0	the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835
<u>(1)</u>	(1) (d) erge \$168,981,800 to counties. #755,478,000,
 ***-4-	1071 107 017 1070 00 1077 00 1077 00 1077

History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29, 203, 418; 1979 c. 1; 1979 c. 34 ss. 903s to 905m, 2102 (46) (d); 1979 c. 221; 1981 c. 20, 93, 314, 317; 1983 a. 27, 189; 1985 a. 29, 120; 1987 a. 27, 399; 1989 a. 31, 56, 336; 1991 a. 39, 269; 1993 a. 16, 437, 490; 1995 a. 27; 1997 a. 27, 164, 237; 1999 a. 9; 1999 a. 150 s. 672.

SECTION 30. 79.06 (1) of the statutes is amended to read:

under s. 79.03, excluding payments under s. 79.03 (3e) in 1986 or any year thereafter are less than 95% of the combined payments to the municipality or county under this section and s. 79.03, excluding payments under s. 79.03 (3e), for the previous year, the municipality or county has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the combined payments to the municipality or county under this section and s. 79.03, excluding payments under s. 79.03 (3c), in the previous year exceeds the payments to the municipality or county under s. 79.03 (3c), in the excluding payments under s. 79.03 (3c), in the current year.

1	(c) A municipality or county that has an aids deficiency shall receive a payment
2	from the amounts withheld under sub. (2) equal to its proportion of all the aids
3	deficiencies of municipalities or counties respectively for that year.
4	History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 c. 29; 1979 c. 34, 221; 1981 c. 20, 93; 1983 a. 27; 1985 a. 29; 1991 a. 39; 1993 a. 16; 1995 a. 27. SECTION 31. 79.06 (2) of the statutes is amended to read:
5	79.06 (2) MAXIMUM PAYMENTS. (b) If the payments to a municipality or county,
6	except any county in which there are no cities or villages, in any year exceed its
\d \d \d \d	combined payments under this section and s. 79.03, excluding payments under s.
8	79.03 (3c), in the previous year by more than the maximum allowable increase, the
9	excess shall be withheld to fund minimum payments in that year under sub. (1) (c) .
10	(c) In this subsection, "maximum allowable increase" in any year means a
11	percentage such that the sum for all municipalities or counties respectively in that
12	year of the excess of payments under ss. 79.02 and 79.03, excluding payments under
13	s. 79.03 (3c), over the payments as limited by the maximum allowable increase is
14	equal to the sum of the aids deficiencies under sub. (1) in that year.
15	History: 1971 c. 125, 215; 1973 c. 90; 1975 c. 39; 1977 q 29; 1979 c. 34, 221; 1981 c. 20, 93; 1983 a. 27, 1985 a. 29; 1991 a. 39; 1993 a. 16; 1995 a. 27. SECTION 32. 79.065 of the statutes is created to read:
16	79.065 Municipal growth sharing. (1) DEFINITIONS. In this section:
17	(a) "Aidable expenditures" means a municipality's expenditures for general
18	government operations; law enforcement, fire protection, ambulance services, and
19	other public safety services; and health and human services. "Aidable expenditures"
20	does not include a municipality's expenditures for highway maintenance,
21)	administration or construction; road related facilities or other transportation; solid
22	waste collection and disposal or other sanitation; culture; education; parks and
23	recreation; conservation; or development.

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1	(b)	"Entitlement"	means the	product of	f aidable	${\bf expenditures}$	and	tax	base
2	weight.								

- (c) "Full valuation" means the full value of all taxable property of a municipality for the preceding year as equalized for state tax purposes, including the value increments under s. 66.1105, the environmental remediation value increments under s. 66.1106 for municipalities that create the environmental remediation tax incremental district, and the value of real estate assessed under s. 70.995, but excluding the full value of property that is exempt under s. 70.11 (39) as determined under 79.095 (3).
- (d) "Growth sharing region" means "growth sharing region" as defined by rule by the department of revenue so that this state is divided into at least 7 but not more than 25 growth sharing regions.
 - (e) "Sales tax" means the tax imposed under ss. 77.52 and 77.53.
- (a) "Standardized valuation" means the product of the standardized valuation per person times the population of a municipality in the preceding year.
- "Standardized valuation per person" is that number that when used in the computation under sub. (2) most nearly approximates the sum of entitlements for all municipalities to the funds distributable under sub. (2).
- (a) "Tax base weight" means one minus the decimal obtained by dividing the full valuation by the standardized valuation, except that "tax base weight" shall be a decimal of at least 0.0.
- (2) AIDABLE EXPENDITURES ENTITLEMENTS. (a) Beginning in 2002, the amount in the municipal services aid account for municipalities, less the payments under s. 79.04 (1) and (4) (a), shall be allocated to each municipality in proportion to its entitlement.

mb, (3)

1	(b) Annually, the department of revenue shall determine the amount of each
2	municipality's aidable expenditures. For purposes of calculating a municipality's
3	entitlement, the amount of a municipality's aidable expenditures in a year may not
4	exceed the greater of the following:
5 6	1. The amount of the municipality's aidable expenditures in the year prior to the year that the municipality receives the statement under s. 79.015. \checkmark
7	2. The average of the amount of the municipality's aidable expenditures in
8	1998, 1999, and 2000, increased by the cumulative percentage under s. 79.05 (2) (c) by which that the municipality could have increased its budget during 1998, 1999, and 2000
10	and still be eligible for a payment under s. 79.05, regardless of whether the
$\widehat{1}$	municipality was eligible for such a payment in 1998, 1999 or 2000.
$\widehat{12}$	(3) GROWTH SHARING REGIONS ENTITLEMENT. (a) A municipality in a growth
13	sharing region shall receive a payment under par. (b) if the following applies:
14	1. The municipality limits the growth in its municipal budget to the increase
15	specified under s. 79.05 (2) (c) for the year of the statement under s. 79.015. \checkmark
16	2. The municipality enters into an area cooperation compact under sub. (4). \checkmark
17	(b) A municipality in a growth sharing region that fulfills the requirements
18	under par. (a) shall receive a payment that is equal to the total amount allocated to
19	the growth sharing region, as determined under par. (c), multiplied by a fraction the
20	numerator of which is the municipality's population and the denominator of which
21	is the population of all the municipalities that are eligible for payments under this
22	subsection that are located in the growth sharing region.
23	(c) The total amount allocated to a growth sharing region is equal to the total
24	amount to be distributed under s. 20.835 (1) (dd) multiplied by a fraction the
25	numerator of which is the amount of sales tax collected in the growth sharing region,

1	as determined by the department of revenue, in the fiscal year prior to the fiscal year
2	in Which that any municipality receives the statement under s. 79.015 and the denominator
3	of which is the total amount of sales tax collected in this state, as determined by the
4	department of revenue, in the fiscal year prior to the fiscal year that any municipality
5	receives the statement under s. 79.015 .
6	(4) Area cooperation compacts. (a) 1. Beginning in 2002 and ending in 2005,
7	to receive payments under sub. (3), a municipality shall enter into an area
8	cooperation compact with at least 2 municipalities or counties, or with any
9	combination of at least 2 such entities, to perform at least 2 of the functions listed
10	in par. (b).
11	2. Beginning in 2006 and in each subsequent year, to receive payments under
12	sub. (3), a municipality shall enter into an area cooperation compact with at least 4
13	municipalities or counties, or with any combination of at least 4 such entities, to
14	perform at least 6 of the functions listed in par. (b).
15	(b) An area cooperation compact may involve the following functions:
16	1. Law enforcement.
17	2. Housing.
18	3. Emergency services.
19	4. Fire protection.
20	5. Solid waste collection and disposal.
21	6. Recycling.
22	7. Public health.
23	8. Animal control.
24	10. Transportation.
25	11. Mass transit.

1	12. Land use planning.
2	13. Boundary agreements.
3	14. Libraries.
4	15. Parks and recreation.
5	16. Culture.
6	17. Purchasing.
7	18. Electronic government.
8	(c) An area cooperation compact shall provide a plan for any municipalities or
9	counties that enter into the compact to collaborate to provide any functions under
10	par. (b), as selected under par. (a). The compact shall provide benchmarks to measure
(11)	the plan's progress and outcome based performance measures to evaluate the plan's
12	success. Municipalities and counties that enter into the compact shall structure the
13	compact in a way that results in significant tax savings to taxpayers within those
14	municipalities and counties.
15	(d) Annually, beginning in 2002, to receive a payment under sub. (3), $^{\checkmark}a$
16	municipality shall certify to the department of revenue, in a manner prescribed by
17	the department, by May 1 that the municipality complied with pars. (a) to (c) for the
18	year of the statement under s. 79.015.
19	(e) Annually, beginning in 2004, the legislative audit bureau shall prepare a
20	report on the performance of all area cooperation compacts.
21	(5) MINIMUM PAYMENTS. (a) In 2002, if the combined payments to a municipality
22	under subs. (2) and (3) are less than 95% of the combined payments to the
23	municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding
24	payments under s. 79.03 (3c), 1999 stats., for 2001, the municipality has an aids
25	deficiency. The amount of the aids deficiency is the amount by which 95% of the

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amount of the combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001 exceeds the payments to the municipality under subs. (2) and (3) in 2002. A municipality that has an aids deficiency under this paragraph shall receive a payment from the amounts withheld under sub. (6) (a) that is equal to its proportion of all the aids deficiencies of municipalities under this paragraph in 2002.

- (b) Except as provided in par. (c), in 2003 and subsequent years, if the combined payments to a municipality under subs. (2) and (3) are less than 95% of the combined payments to the municipality under subs. (2) and (3) for the previous year, the municipality has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the amount of the combined payments to the municipality under subs. (2) and (3) in the previous year exceeds the combined payments to the municipality under subs. (2) and (3) in the current year. A municipality that has an aids deficiency under this paragraph shall receive a payment from the amounts withheld under sub. (6) (b) that is equal to its proportion of all the aids deficiencies of municipalities under this paragraph for the current year.
- (c) In 2003 and subsequent years, if a municipality receives a payment under sub. (3) in the year following the year of the statement under s. 79.015 but did not receive a payment in the year of the statement, or if a municipality does not receive a payment under sub. (3) in the year following the year of the statement under s. 79.015 but received a payment in the year of the statement, the payment under sub. (3) shall be excluded from the calculation for determining the minimum payment under par. (b).
- (6) AIDABLE EXPENDITURES MAXIMUM PAYMENTS. (a) In 2002, if the combined payments to a municipality under subs. (2) and (5) exceed combined payments to the

municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001 by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in 2002 under sub. (5) (a). In this paragraph, "maximum allowable increase" means a percentage such that the sum for all municipalities of the excess of payments in 2002 under subs. (2) and (3) over the payment as limited by the maximum allowable increase is equal to the sum of the aids deficiencies under sub. (5) (a) in 2002.

(b) In 2003 and subsequent years, if the combined payments to a municipality under subs. (2) and (3) exceed the combined payments to the municipality under subs. (2) and (3) for the previous year by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in the current year under sub. (5) (b). In this paragraph, "maximum allowable increase" in any year means a percentage such that the sum for all municipalities of the excess of payments in that year under subs. (2) and (3) over the payment as limited by the maximum allowable increase is equal to the sum of the aids deficiencies under sub. (5) (b) in that year.

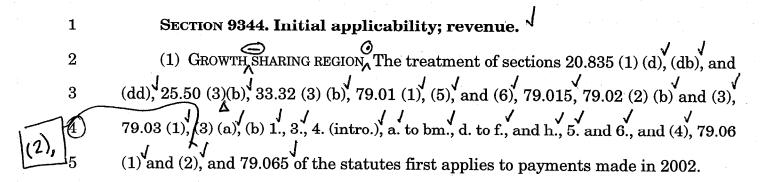
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(END)

2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1744/P1ins JK:...:...

Insert 17 -15



DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1744/?dn JK:/.... WL

January 10, 2001

Paul Ziegler:

- 1. Please review this draft carefully to ensure that it is consistent with your intent. In particular, please review the minimum and maximum payment provisions.
- 2. The draft directs the legislative audit bureau to prepare reports regarding the performance of area cooperation compacts. Do you want to direct the legislative audit bureau to submit those reports to anyone in particular?
- 3. With regard to the public purpose doctrine issue (money to spent at the level of government at which it is raised), I don't find the case law that Jack Stark cited to Professor Kettl to be very useful in this instance. If the public purpose doctrine is not violated as long as moneys are commingled, as Mr. Stark suggested, then the funding mechanism in this draft should not violate the doctrine, regardless of whether or not the draft uses a percentage of collected sales tax as a way to calculate the payments. On the other hand, a court could find that the mechanism whereby a region is allocated an amount in proportion to the state sales taxes collected in the region violates the public purpose doctrine. Although I am not at all sure how a court would rule if the bill became law and was subsequently challenged, you should at least be aware of any potential problem.

Joseph T. Kreye Legislative Attorney Phone: (608) 266–2263

E-mail: joseph.kreye@legis.state.wi.us

Please review the treatment of the oppropriations related to the aidable expenditurer and the growth sharing region programs battle and combine letter becomes the growth waring payment is used to ffeet the aidable expenditurer gayment I used reparate appropriations for them.

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1744/P1dn JK.wlj.pg

January 12, 2001

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- 4. Please review the treatment of the appropriations related to the aidable expenditures and the growth-sharing region program. Because the growth-sharing payment is used to offset the aidable expenditure payment, I used separate appropriations for them.

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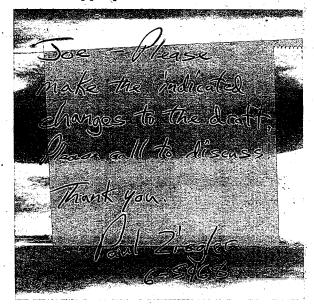
DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

January 12, 2001

1/22/01 changes marked

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DOA:.....Ziegler – Restructuring municipal shared revenue

FOR 2001–03 BUDGET — NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau LOCAL COVERNMENT

Under current law, a municipality receives a shared revenue payment based on the municipality's population. The payment is equal to the municipality's population multiplied by the product of the following: the 1982 state population multiplied by \$30 divided by the state's current population. This bill eliminates the current shared revenue payment to a municipality based on population.

Under current law, a municipality also receives an aidable revenues payment that is equal to the product of the municipality's aidable revenues and the municipality's tax base weight. Aidable revenues are, generally, revenues raised by the municipality, such as local taxes and regulation revenues. Tax base weight is based, generally, on the value of property in the municipality compared to the municipality's population. This bill eliminates a municipality's aidable revenues payment.

This bill creates an aidable expenditures payment for a municipality. The bill also creates a "growth–sharing region" payment for a municipality.

Beginning in 2002, a municipality receives an aidable expenditures payment that is equal to the product of the municipality's aidable expenditures and the municipality's tax base weight. Aidable expenditures include a municipality's expenditures for general government operations; law enforcement, fire protection, ambulance services, and other public safety services; and health and human

services. Aidable expenditures do not include a municipality's expenditures for highway maintenance, administration, or construction; road-related facilities or other transportation; solid waste collection and disposal or other sanitation; culture; education; parks and recreation; conservation; or development.

Annually, DOR determines the amount of each municipality's aidable expenditures. The amount of a municipality's aidable expenditures in a year may will be pot exceed the greater of: 1) the amount of the municipality's aidable expenditures in the year that was two years before the municipality receives an aidable expenditures payment or 2) the average of the municipality's aidable expenditures in 1998, 1999, and 2000, adjusted for inflation and for the property value in the municipality.

Under the bill, a municipality in a growth-sharing region may also receive a growth-sharing region payment. DOR must define "growth-sharing region" by rule and in such way so that the state consists of at least 7 but not more than 25 growth-sharing regions. A municipality will receive a growth-sharing region payment if the municipality limits the annual increase in its municipal budget to the allowable increase, based on the inflation rate and the property value in the municipality, to qualify for the expenditure restraint program under current law and if the municipality enters into an area cooperation compact (compact).

Beginning in 2002 and ending in 2005, to receive a payment, a municipality must enter into a compact with at least two municipalities or counties, or with any combination of at least two such entities, to perform at least two specified functions. Beginning in 2006, to receive a payment, a municipality must enter into a compact with at least four municipalities or counties, or with any combination of at least four such entities, to perform at least six specified functions. The specified functions are law enforcement, housing, emergency services, fire protection, solid waste collection and disposal, recycling, public health, animal control, transportation, mass transit, land use planning, boundary agreements, libraries, parks and recreation, culture, purchasing, and electronic government.

A compact must provide a plan for any municipalities or counties that enter into the compact to collaborate to provide the specified functions. The compact must also provide benchmarks to measure the plan's progress and provide outcome-based performance measures to evaluate the plan's success. Municipalities and counties that enter into the compact must structure the compact in a way that results in significant tax savings to taxpayers within the municipalities and counties. Annually, the municipality that is to receive a payment must certify to DOR that the municipality has complied with all of the compact requirements.

The total amount of the growth-sharing region payments allocated to all growth-sharing regions is an amount equal to 0.25% the sales and use taxes collected in the state in a year, and each growth-sharing region is allocated an amount that is proportional to the sales and use taxes that are collected in the region. A municipality that is eligible to receive a growth–sharing payment receives an amount, from the amount allocated to the growth-sharing payment in which the municipality is located, in proportion to its population within the growth-sharing region. divided by 5.00% times

note - the growth sharing payment total
is $\frac{0.25\%}{5,00\%} = \frac{1}{20}$ of the total sales tax collected
in the FY prior to FY of notice

and per capita

In 2002, a municipality is guaranteed a combined minimum aidable expenditures and growth-sharing region payment equal to 95% of the amount of the aidable revenues payment the municipality received in 2001. In 2003 and subsequent years, a municipality is guaranteed a combined minimum aidable expenditures and growth-sharing region payment equal to 95% of the combined amounts of the aidable expenditures and the growth-sharing region payments the municipality received in the previous year. The municipality received the growth

For further information see the *state and local* fiscal estimate, which will be

printed as an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.835 (1) (d) of the statutes is amended to read:

20.835 (1) (d) Shared County shared revenue account. A sum sufficient to meet the requirements of the county shared revenue account established under s. 79.01 (2) to provide for the distributions from the shared revenue account to counties, towns, villages and cities under ss. 79.03, 79.04, and 79.06.

*****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

Section 2. 20.835 (1) (db) of the statutes is created to read:

20.835 (1) (db) *Municipal services aid account*. A sum sufficient to make the payments to municipalities under ss. 79.04 and 79.065 (2) and to make the payments to municipalities under s. 79.065 (5), other than the payment made from s. 20.835 not Paid.

****NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 3. 20.835 (1) (dd) of the statutes is created to read:

20.835 **(1)** (dd) *Municipal growth sharing account*. A sum sufficient in the amount determined under s. 79.01 (5) to make the payments to municipalities under s. 79.065 (3) and to make the payments to municipalities under s. 79.065 (5), other

than the payments made from s. 20.835 (1) (de).

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****NOTE: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

Section 4. 25.50 (3) (b) of the statutes is amended to read:

25.50 (3) (b) On the dates specified and to the extent to which they are available, subject to s. 16.53 (10), funds payable to local governments under ss. 79.03, 79.04, 79.05, 79.058, 79.06, 79.065, 79.08, and 79.10 shall be considered local funds and, pursuant to the instructions of local officials, may be paid into the separate accounts of all local governments established in the local government pooled—investment fund and, pursuant to the instructions of local officials, to the extent to which they are available, be disbursed or invested.

Section 5. 33.32 (3) (b) of the statutes is amended to read:

33.32 (3) (b) If a county or municipality fails to pay a special assessment levied by a district, the clerk of the district may certify this fact to the department of administration, and shall state the amount due. The department, at the time of making the next scheduled distribution under s. 79.03 or 79.065, shall deduct the amount claimed from the payment due the county or municipality, and shall forward

to allow spits in muni paymen

SECTION 6. 79.01 (1) of the statutes is amended to read:

79.01 (1) There is established an account in the general fund entitled the "Expenditure Restraint Program Account." Account." There shall be appropriated to that account \$25,000,000 in 1991, in 1992, and in 1993, \$42,000,000 in 1994, \$48,000,000 in each year beginning in 1995 and ending in 1999 and; \$57,000,000 beginning in the year 2000 and ending in 2001; and \$63,000,000 in 2002 and in each year thereafter.

SECTION 7. 79.01 (5) of the statutes is created to read:

med read to mend (2)

1	79.01 (5) There is established an account in the general fund entitled the
2	"Municipal Growth-Sharing Account." There shall be appropriated to that account
3	an amount, determined by the department of revenue, that is equal to 0.25% of the
4	sales and use tax revenue collected under subch. III of ch. 77 in the fiscal year prior
5	to the fiscal year that any municipality receives the statement under s. 79.015.
6	Section 8. 79.01 (6) of the statutes is created to read:
7	79.01 (6) There is established an account in the general fund entitled the
8	"Municipal Services Aid Account." There shall be appropriated to that account the
9	amounts necessary to make the payments to municipalities under ss. 79.04 (1) and
10	(4) (a) and 79.065 (2) and to make the payments to municipalities under s. 79.065 (5),
11	other than the payments under s. 20.835 (1) (dd).
12	Section 9. 79.015 of the statutes is amended to read:
13	79.015 Statement of estimated payments. The department of revenue, on
14	or before September 15 of each year, shall provide to each municipality and county
15`	a statement of estimated payments to be made in the next calendar year to the
16	municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065.
17	SECTION 10. 79.02 (2) (b) of the statutes is amended to read:
18	79.02 (2) (b) Subject to s. 59.605 (4), payments in July shall equal 15% of the
19	municipality's or county's estimated payments under ss. 79.03, 79.04, 79.058 and.
20	79.06, and 79.065 and 100% of the municipality's estimated payments under s. 79.05.
21	Section 11. 79.02 (3) of the statutes is amended to read:
22	79.02 (3) Subject to s. 59.605 (4), payments to each municipality and county in
23	November shall equal that municipality's or county's entitlement to shared revenues
24	under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065 for the current year,
25	minus the amount distributed to the municipality or county in July.

1	SECTION 12. 79.03 (1) of the statutes is amended to read:
2	79.03 (1) Each municipality and county is entitled to shared revenue,
3	consisting of an in the amount determined on the basis of population under sub. (2),
4	plus an amount determined under sub. (3).
5,	SECTION 13. 79.03 (2) of the statutes is repealed.
6	Section 14. 79.03 (3) (a) of the statutes is amended to read:
7	79.03 (3) (a) The amount in the shared revenue account for municipalities and
8	the amount in the shared revenue account for counties, less the payments under sub.
9	(2) and s. 79.04, shall be allocated to each municipality and county respectively in
10	proportion to its entitlement. In this paragraph, "entitlement" means the product
11	of aidable revenues and tax base weight.
12	SECTION 15. 79.03 (3) (b) 1. of the statutes is amended to read:
13	79.03 (3) (b) 1. "Aidable revenues" means:
14	a. For a municipality, the average local purpose revenues.
15	b. For a county, 85% of the average local purpose revenué.
16	SECTION 16. 79.03 (3) (b) 3. of the statutes is amended to read:
17	79.03 (3) (b) 3. "Full valuation" means the full value of property that is exempt
18	under s. 70.11 (39) as determined under s. 79.095 (3) plus the full value of all taxable
19	property for the preceding year as equalized for state tax purposes, except that for
20	municipalities the value of real estate assessed under s. 70.995 is excluded. Value
21	value increments under s. 66.1105 plus the full value of property that is exempt
22	under s. 70.11 (39) that would otherwise be part of a value increment are included
23	for municipalities but excluded for counties. Environmental remediation value
24	increments under s. 66.1106 are included for municipalities and counties that create

the environmental remediation tax incremental district and are excluded for $\frac{1}{2}$

of government counties that do not create the district. If property that had been assessed under s. 70.995 and that has a value exceeding 10% of a municipality's value is assessed under s. 70.10, 30% of that property's full value is included in "full valuation" for purposes of the shared revenue payments in the year after the assessment under s. 70.10, 65% of that property's full value is included in "full valuation" for purposes of the shared revenue payments in the year 2 years after the assessment under s. 70.10 and 100% of that property's full value is included in "full valuation" for purposes of subsequent shared revenue payments.

SECTION 17. 79.03 (3) (b) 4. (intro.) of the statutes is amended to read:

79.03 (3) (b) 4. (intro.) "Local purpose revenues" means the sum of payments under s. 79.095, local general purpose taxes, regulation revenues, revenues for services to private parties by a county's or municipality's general operations or enterprises, revenue for sanitation services to private parties, special assessment revenues, and tax base equalization aids and, for municipalities only, a proxy for private sewer service costs, a proxy for private solid waste and recycling service costs and a proxy for retail charges for fire protection purposes. In this subdivision:

SECTION 18. 79.03 (3) (b) 4. a. of the statutes is amended to read:

79.03 (3) (b) 4. a. "Local general purpose taxes" means the portion of tax increments collected for payment to a municipality under s. 66.1105 which is attributable to that municipality's own levy, the portion of environmental remediation tax increments collected for payment to a municipality or county under s. 66.1106 that is attributable to that municipality's or county's own levy, general property taxes, excluding taxes for a county children with disabilities education board, collected to finance the general purpose government unit, property taxes collected for sewage and sanitary districts, mobile home fees, the proceeds of county

1	sales and use taxes, and municipal and county vehicle registration fees under s.
2	341.35 (1).
3	SECTION 19. 79.03 (3) (b) 4. b. of the statutes is repealed.
4	SECTION 20. 79.03 (3) (b) 4. bg. of the statutes is repealed.
5	SECTION 21. 79.03 (3) (b) 4. bm. of the statutes is repealed.
6	SECTION 22. 79.03 (3) (b) 4. d. of the statutes is amended to read:
7	79.03 (3) (b) 4. d. "Revenue for sanitation services to private parties" means
8	revenues collected from private parties by a county's or municipality's general
9	operations or enterprises and by sewerage, sanitation or inland lake rehabilitation
10	districts as refuse collection fees, sewerage service fees and landfill fees.
11	SECTION 23. 79.03 (3) (b) 4. e. of the statutes is amended to read:
12	79.03 (3) (b) 4. e. "Revenues for services to private parties by a county's er
13	municipality's general operations or enterprises" means revenues collected from
14	private parties for the following services: general government services consisting of
15	license publication fees, sale of publications, clerk's fees, and treasurer's fees; public
16	safety services, consisting of police or sheriff's department fees, fire department fees,
17	and ambulance fees; inspection services, consisting of building, electrical, heat,
18	plumbing, elevator, and weights and measures; sidewalk replacement or
19	construction fees, storm sewer construction fees, street lighting fees; parking ramps,
20	meters and lot fees; library fines or fees; and museum and zoo users or admission
21	fees.
22	Section 24. 79.03 (3) (b) 4. f. of the statutes is amended to read:
23	79.03 (3) (b) 4. f. "Special assessment revenues" means charges assessed
24	against benefited properties for capital improvements by a municipality or county

in 2002.

placed on the current tax roll for collection or collected during the year in advance of being placed on the tax roll. SECTION 25. 79.03 (3) (b) 4. h. of the statutes is repealed. SECTION 26. 79.03 (3) (b) 5. of the statutes is amended to read: 79.03 (3) (b) 5. "Standardized valuation" means the product of the standardized valuation per person times the population of a municipality-or-a county in the preceding year. SECTION 27. 79.03 (3) (b) 6. of the statutes is amended to read: 79.03 (3) (b) 6. "Standardized valuation per person" is that number that when used in the computation under par. (a) most nearly approximates the sum of entitlements for all municipalities-or-for-all counties respectively to the funds distributable under par. (a). SECTION 28. 79.03 (4) of the statutes is amended to read: 79.03 (4) In 1991, the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835 (1) (d) is \$869,000,000. In 1992, the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835 (1) (d) is \$885,961,300. In 1993, the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835 (1) (d) is \$903,680,500. In 1994, the total amounts to be distributed under this section and ss. 79.04 and 79.06 from s. 20.835 (1) (d) are \$746,547,500 to municipalities and \$168,981,800 to counties. In Beginning in 1995 and subsequent years ending in 2001, the total amounts to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835 (1) (d) are \$761,478,000 to municipalities and \$168,981,800 to counties. In 2002 and subsequent years, the total amount to be distributed under ss. 79.04 and 79.065 (2) from s. 20.835 (1) (db) is \$755,478,000 less the amounts distributed under s. 79.065 (3) from s. 20.835 (1) (dd). In 2002 and subsequent years.		
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24 ss. 79.04 and 79.065 (2) from s. 20.835 (1) (db) is \$755,478,000, less the amounts distributed under s. 79.065 (3) from s. 20.835 (1) (dd). In 2002 and subsequent years.	23.	counties. In 2002 and subsequent years, the total amount to be distributed under
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1	the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835
2	(1) (d) is \$168,981,800 to counties.
3,	Section 29. 79.06 (1) of the statutes is amended to read:
4	79.06 (1) MINIMUM PAYMENTS. (b) If the payments to any municipality or county
5	under s. 79.03, excluding payments under s. 79.03 (3c), in 1986 or any year thereafter
6	are less than 95% of the combined payments to the municipality or county under this
7	section and s. 79.03, excluding payments under s. 79.03 (3c), for the previous year,
8	the municipality or county has an alds deficiency. The amount of the aids deficiency
9	is the amount by which 95% of the combined payments to the municipality or county
10	under this section and s. 79.03, excluding payments under s. 79.03 (3c), in the
11	previous year exceeds the payments to the municipality or county under s. 79.03,
12	excluding payments under s. 79:03 (3c), in the current year.
13	(c) A municipality or county that has an aids deficiency shall receive a payment
14	from the amounts withheld under sub. (2) equal to its proportion of all the aids
15	deficiencies of municipalities or counties respectively for that year.
16	Section 30. 79.06 (2) of the statutes is amended to read:
17	79.06 (2) MAXIMUM PAYMENTS. (b) If the payments to a municipality or county,
18	except any county in which there are no cities or villages, in any year exceed its
19	combined payments under this section and s. 79.03, excluding payments under s.
20	-79.03 (3e), in the previous year by more than the maximum allowable increase, the
21	excess shall be withheld to fund minimum payments in that year under sub. (1) (c).
22	(c) In this subsection, "maximum allowable increase" in any year means a
23	percentage such that the sum for all municipalities or counties respectively in that
24	year of the excess of payments under ss. 79.02 and 79.03, excluding payments under

1	-s. 79.93 (3c), over the payments as limited by the maximum allowable increase is
2	equal to the sum of the aids deficiencies under sub. (1) in that year.
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SECTION 31. 79.065 of the statutes is created to read:

79.065 Municipal growth sharing. (1) DEFINITIONS. In this section:

- (a) "Aidable expenditures" means a municipality's expenditures for general government operations; law enforcement, fire protection, ambulance services, and other public safety services; and health and human services. "Aidable expenditures" does not include a municipality's expenditures for highway maintenance, administration, or construction; road—related facilities or other transportation; solid waste collection and disposal or other sanitation; culture; education; parks and recreation; conservation; or development.
- (b) "Entitlement" means the product of aidable expenditures and tax base weight.
- (c) "Full valuation" means the full value of all taxable property of a municipality for the preceding year as equalized for state tax purposes, including the value increments under s. 66.1105, the environmental remediation value increments under s. 66.1106 for municipalities that create the environmental remediation tax incremental district, and the value of real estate assessed under s. 70.995, but excluding the full value of property that is exempt under s. 70.11 (39) as determined under s. 79.095 (3).
- (d) "Growth–sharing region" means "growth–sharing region" as defined by rule by the department of revenue so that this state is divided into at least 7 but not more than 25 growth–sharing regions.
 - (e) "Sales tax" means the tax imposed under ss. 77.52 and 77.53.

1	(f) "Standardized valuation" means the product of the standardized valuation
2	per person times the population of a municipality in the preceding year.
3	(g) "Standardized valuation per person" is that number that when used in the
4	computation under sub. (2) most nearly approximates the sum of entitlements for all
5	municipalities to the funds distributable under sub. (2).
6	(h) "Tax base weight" means one minus the decimal obtained by dividing the
7	full valuation by the standardized valuation, except that "tax base weight" shall be
8	a decimal of at least 0.0.
9	(2) AIDABLE EXPENDITURES ENTITLEMENTS. (a) Beginning in 2002, the amount
10	in the municipal services aid account for municipalities, less the payments under
11	sub. (3) and s. 79.04 (1) and (4) (a), shall be allocated to each municipality in
12	proportion to its entitlement.
13	(b) Annually, the department of revenue shall determine the amount of each
14	municipality's aidable expenditures. For purposes of calculating a municipality's
15	entitlement, the amount of a municipality's aidable expenditures in a year may not
16	the lesser exceed the greater of the following:
17	1. The amount of the municipality's aidable expenditures in the year prior to
18	the year which the municipality receives the statement under s. 79.015.
19	2. The average of the amount of the municipality's aidable expenditures in
20	1998, 1999, and 2000, increased by the cumulative percentage under s. 79.05 (2) (c)
21	by which the municipality could have increased its budget during 1998; 1999; and
22	-2000 and still be eligible for a payment under s. 79.05, regardless of whether the
23	municipality was eligible for such a payment in 1998, 1999, or 2000. The communitive percentage shall be calculated from 1997 to the year prior to the year of the
24	(3) GROWTH-SHARING REGIONS ENTITLEMENT. (a) A municipality in a statement
25	growth-sharing region shall receive a payment under par. (b) if the following applies:
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2001 - 2002 Legislature

as determined by the department of revenue, in the fiscal year prior to the fiscal year in which any municipality receives the statement under s. 79.015 and the denominator of which is the total amount of sales tax collected in this state, as determined by the department of revenue, in the fiscal year prior to the fiscal year in which any municipality receives the statement under s. 79.015.

(4) AREA COOPERATION COMPACTS. (a) 1. Beginning in 2002 and ending in 2005, to receive payments under sub. (3), a municipality shall enter into an area cooperation compact with at least 2 municipalities or counties, or with any combination of at least 2 such entities, to perform at least 2 of the functions listed in par. (b). as determined under para 3,

2. Beginning in 2006 and in each subsequent year, to receive payments under sub. (3), a municipality shall enter into an area cooperation compact with at least 4

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	3. If have insufficient bordering neighbors, SECTION 31 then reduce to bordering neighbors plus county,
1	municipalities or counties, or with any combination of at least 4 such entities, to
2	perform at least 6 of the functions listed in par. (b), one of which must be
3	(b) An area cooperation compact may involve the following functions:
4	1. Law enforcement.
5	2. Housing.
6	3. Emergency services.
7	4. Fire protection.
8	5. Solid waste collection and disposal.
9	6. Recycling.
10	7. Public health.
11	8. Animal control.
12	10. Transportation.
13	11. Mass transit.
14	12. Land use planning.
15	13. Boundary agreements.
16	14. Libraries.
17	15. Parks and recreation.
18	16. Culture.
19	17. Purchasing.
20	18. Electronic government.
21	(c) An area cooperation compact shall provide a plan for any municipalities or
22	counties that enter into the compact to collaborate to provide any functions under
23	par. (b), as selected under par. (a). The compact shall provide benchmarks to measure
24	the plan's progress and provide outcome-based performance measures to evaluate
25	the plan's success. Municipalities and counties that enter into the compact shall

- structure the compact in a way that results in significant tax savings to taxpayers
 within those municipalities and counties.
 - (d) Annually, beginning in 2002, to receive a payment under sub. (3), a municipality shall certify to the department of revenue, in a manner prescribed by the year of the statement, by May 11that the municipality complied with pars. (a) to (c) for the year of the statement under s. 79.015.
 - (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a report on the performance of all area cooperation compacts.
 - (5) MINIMUM PAYMENTS. (a) In 2002, if the combined payments to a municipality under subs. (2) and (3) are less than 95% of the combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001, the municipality has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the amount of the combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001 exceeds the payments to the municipality under subs. (2) and (3) in 2002. A municipality that has an aids deficiency under this paragraph shall receive a payment from the amounts withheld under sub. (6) (a) that is equal to its proportion of all the aids deficiencies of municipalities under this paragraph in 2002.
 - (b) Except as provided in par. (c), in 2003 and subsequent years, if the combined payments to a municipality under subs. (2) and (3) are less than 95% of the combined payments to the municipality under subs. (2) and (3) for the previous year, the municipality has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the amount of the combined payments to the municipality under subs. (2) and (3) in the previous year exceeds the combined payments to the

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municipality under subs. (2) and (3) in the current year. A municipality that has an aids deficiency under this paragraph shall receive a payment from the amounts withheld under sub. (6) (b) that is equal to its proportion of all the aids deficiencies of municipalities under this paragraph for the current year.

(c) In 2003 and subsequent years, if a municipality receives a payment under sub. (3) in the year following the year of the statement under s. 79.015 but did not receive a payment in the year of the statement, or if a municipality does not receive a payment under sub. (3) in the year following the year of the statement under s. 79.015 but received a payment in the year of the statement, the payment under sub. (3) shall be excluded from the calculation for determining the minimum payment under par. (b).

(6) MADABLE EXPENDITURES MAXIMUM PAYMENTS. (a) In 2002, if the combined payments to a municipality under subs. (2) and (3) exceed combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001 by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in 2002 under sub. (5) (a). In this paragraph, "maximum allowable increase" means a percentage such that the sum for all municipalities of the excess of payments in 2002 under subs. (2) and (3) over the payment as limited by the maximum allowable increase is equal to the sum of the aids deficiencies under sub. (5) (a) in 2002.

(b) In 2003 and subsequent years, if the combined payments to a municipality under subs. (2) and (3) exceed the combined payments to the municipality under subs. (2) and (3) for the previous year by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in the current year under sub. (5) (b). In this paragraph, "maximum allowable increase" in any year means a

to base for 95%

add Similar Paragapa For Max

X

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- percentage such that the sum for all municipalities of the excess of payments in that year under subs. (2) and (3) over the payment as limited by the maximum allowable increase is equal to the sum of the aids deficiencies under sub. (5) (b) in that year.
 - SECTION 9344. Initial applicability; revenue.
 - (1) GROWTH-SHARING REGION The treatment of sections 20.835 (1) (d), (db), and (dd), 25.50 (3) (b), 33.32 (3) (b), 79.01 (1), (5), and (6), 79.015, 79.02 (2) (b) and (3), 79.03 (1), (2), (3) (a), (b) 1., 3., 4. (intro.), a. to bm., d. to f., and h., 5. and 6., and (4), 79.06 (1) and (2), and 79.065 of the statutes first applies to payments made in 2002.

(END)

for max add something like the infout paragraph for min on page 16 lines 5-11,

Final thought - Does 79,01(2) need to be amended?

Issue for discussion-Should the proposal be constructed as one appropriation rather than two? Does the min/max get messy with two appropriations?



State of Misconsin 2001 - 2002 LEGISLATURE

LRB-1744/P1
JK:wljing

DOA:.....Ziegler – Restructuring municipal shared revenue

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

m 1-23-01

(500N)

DO NOT GEN

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau LOCAL GOVERNMENT

Under current law, a municipality receives a shared revenue payment based on the municipality's population. The payment is equal to the municipality's population multiplied by the product of the following: the 1982 state population multiplied by \$30 divided by the state's current population. This bill eliminates the current shared revenue payment to a municipality based on population.

Under current law, a municipality also receives an aidable revenues payment that is equal to the product of the municipality's aidable revenues and the municipality's tax base weight. Aidable revenues are, generally, revenues raised by the municipality, such as local taxes and regulation revenues. Tax base weight is based, generally, on the value of property in the municipality compared to the municipality's population. This bill eliminates a municipality's aidable revenues payment.

This bill creates an aidable expenditures payment for a municipality. The bill also creates a "growth-sharing region" payment for a municipality.

Beginning in 2002, a municipality receives an aidable expenditures payment that is equal to the product of the municipality's aidable expenditures and the municipality's tax base weight. Aidable expenditures include a municipality's expenditures for general government operations; law enforcement, fire protection, ambulance services, and other public safety services; and health and human

(Noft) 2001 - 2002 Legislature, —2a municipality that is not adjacent to at least two other JK:wlj:pg municipalities may enter a compact with any adjacent municipality or with the country in which the municipality is located

services. Aidable expenditures do not include a municipality's expenditures for highway maintenance, administration, or construction; road—related facilities or other transportation; solid waste collection and disposal or other sanitation; culture; education; parks and recreation; conservation; or development.

Annually, DOR determines the amount of each municipality's aidable expenditures. The amount of a municipality's aidable expenditures in a year may in the year that was two years before the municipality receives an aidable expenditures payment or 2) the average of the municipality's aidable expenditures in 1998, 1999, and 2000, adjusted for inflation and for the property value in the municipality.

Under the bill, a municipality in a growth-sharing region may also receive a growth-sharing region payment. DOR must define "growth-sharing region" by rule and in such way so that the state consists of at least 7 but not more than 25 growth-sharing regions. A municipality will receive a growth-sharing region payment if the municipality limits the annual increase in its municipal budget to the allowable increase, based on the inflation rate and the property value in the municipality, to qualify for the expenditure restraint program under current law and if the municipality enters into an area cooperation compact (compact).

Beginning in 2002 and ending in 2005, to receive a payment, a municipality must enter into a compact with at least two municipalities or counties, or with any combination of at least two such entities, to perform at least two specified functions. Beginning in 2006, to receive a payment, a municipality must enter into a compact with at least four municipalities or counties, or with any combination of at least four such entities, to perform at least six specified functions. The specified functions are law enforcement housing, emergency services, fire protection, solid waste collection and disposal, recycling, public health, animal control, transportation, mass transit, land use planning, boundary agreements, libraries, parks and recreation, culture, purchasing, and electronic government.

A compact must provide a plan for any municipalities or counties that enter into the compact to collaborate to provide the specified functions. The compact must also provide benchmarks to measure the plan's progress and provide outcome—based performance measures to evaluate the plan's success. Municipalities and counties that enter into the compact must structure the compact in a way that results in significant tax savings to taxpayers within the municipalities and counties. Annually, the municipality that is to receive a payment must certify to DOR that the municipality has complied with all of the compact requirements.

The total amount of the growth-sharing region payments allocated to all growth-sharing regions is an amount equal to which the sales and use taxes collected in the state in a year, and each growth-sharing region is allocated an amount that is proportional to the sales and use taxes that are collected in the region. A municipality that is eligible to receive a growth-sharing payment receives an amount, from the amount allocated to the growth-sharing payment in which the municipality is located, in proportion to its population within the growth-sharing region.

to provide law enforcement and

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- and per capita payments

In 2002, a municipality is guaranteed a combined minimum aidable expenditures and growth—sharing region payment equal to 95% of the amount of the aidable revenues municipality received in 2001. In 2003 and subsequent years, a municipality is guaranteed a combined minimum aidable expenditures and growth—sharing region payment equal to 95% of the combined amounts of the aidable expenditures and the growth—sharing region payments the municipality received in the previous year.

For further information see the state and local fiscal estimate, which will be

printed as an appendix to this bill.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.835 (1) (d) of the statutes is amended to read:

2 20.835 (1) (d) Shared County shared revenue account. A sum sufficient to meet the requirements of the county shared revenue account established under s. 79.01 (2) to provide for the distributions from the shared revenue account to counties, towns, villages and cities under ss. 79.03, 79.04, and 79.06.

****NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 2. 20.835 (1) (db) of the statutes is created to read:

20.835 (1) (db) Municipal services aid account. A sum sufficient to make the payments to municipalities under ss. 79.04 and 79.065 (2) and to make the payments to municipalities under s. 79.065 (5) where there there the payments from s. 20.835 (1) (dd).

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

Section 3. 20.835 (1) (dd) of the statutes is created to read:

20.835 (1) (dd) Municipal growth sharing account. A sum sufficient in the amount determined under s. 79.01 (5) to make the payments to municipalities under s. 79.065 (3) and to make the payments to municipalities under s. 79.065 (5), other than the most paid that are not paid.

15) that the parments made from s. 20.835 (1) (de).

That are not paid

That are not paid

That are not paid

The municipality received growth sharing region payments in both the current year and the previous year

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****NOTE: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 4. 25.50 (3) (b) of the statutes is amended to read:

25.50 (3) (b) On the dates specified and to the extent to which they are available, subject to s. 16.53 (10), funds payable to local governments under ss. 79.03, 79.04, 79.05, 79.058, 79.06, 79.065, 79.08, and 79.10 shall be considered local funds and, pursuant to the instructions of local officials, may be paid into the separate accounts of all local governments established in the local government pooled—investment fund and, pursuant to the instructions of local officials, to the extent to which they are available, be disbursed or invested.

SECTION 5. 33.32 (3) (b) of the statutes is amended to read:

33.32 (3) (b) If a county or municipality fails to pay a special assessment levied by a district, the clerk of the district may certify this fact to the department of administration, and shall state the amount due. The department, at the time of making the next scheduled distribution under s. 79.03 or 79.065, shall deduct the amount claimed from the payment due the county or municipality, and shall forward it to the district.

SECTION 6. 79.01 (1) of the statutes is amended to read:

79.01 (1) There is established an account in the general fund entitled the "Expenditure Restraint Program Account". Account." There shall be appropriated to that account \$25,000,000 in 1991, in 1992, and in 1993; \$42,000,000 in 1994; \$48,000,000 in each year beginning in 1995 and ending in 1999 and; \$57,000,000 beginning in the year 2000 and ending in 2001; and \$63,000,000 in 2002 and in each year thereafter.

SECTION 7. 79.01 (5) of the statutes is created to read:

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1	79.01 (5) There is established an account in the general fund entitled the
2	"Municipal Growth-Sharing Account." There shall be appropriated to that account
3	an amount, determined by the department of revenue, that is equal to have the
4	sales and use tax revenue collected under subch. III of ch. 77 in the fiscal year prior
5	to the fiscal year that any municipality receives the statement under s. 79.015.
6	SECTION 8. 79.01 (6) of the statutes is created to read:
7	79.01 (6) There is established an account in the general fund entitled the
8	"Municipal Services Aid Account." There shall be appropriated to that account the
9	amounts necessary to make the payments to municipalities under ss. 79.04 (1) and
10	(4) (a) and 79.065 (2) and to make the payments to municipalities under s. 79.065 (5)
11	other than the payments under s. 20.835 (1) (dd). that are not said from
12	SECTION 9. 79.015 of the statutes is amended to read:
13	79.015 Statement of estimated payments. The department of revenue, on
	79.015 Statement of estimated payments. The department of revenue, on or before September 15 of each year, shall provide to each municipality and county
13	en de la composition de la composition de la financia de la composition de la composition de la composition de La composition de la
13 14	or before September 15 of each year, shall provide to each municipality and county
13 14 15	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the
13141516	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065.
13 14 15 16 17	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065. Section 10. 79.02 (2) (b) of the statutes is amended to read:
13 14 15 16 17 18	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065. SECTION 10. 79.02 (2) (b) of the statutes is amended to read: 79.02 (2) (b) Subject to s. 59.605 (4), payments in July shall equal 15% of the
13 14 15 16 17 18	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065. SECTION 10. 79.02 (2) (b) of the statutes is amended to read: 79.02 (2) (b) Subject to s. 59.605 (4), payments in July shall equal 15% of the municipality's or county's estimated payments under ss. 79.03, 79.04, 79.058 and,
13 14 15 16 17 18 19 20	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065. SECTION 10. 79.02 (2) (b) of the statutes is amended to read: 79.02 (2) (b) Subject to s. 59.605 (4), payments in July shall equal 15% of the municipality's or county's estimated payments under ss. 79.03, 79.04, 79.058 and, 79.06, and 79.065 and 100% of the municipality's estimated payments under s. 79.05.
13 14 15 16 17 18 19 20 21	or before September 15 of each year, shall provide to each municipality and county a statement of estimated payments to be made in the next calendar year to the municipality or county under ss. 79.03, 79.04, 79.05, 79.058 and, 79.06, and 79.065. SECTION 10. 79.02 (2) (b) of the statutes is amended to read: 79.02 (2) (b) Subject to s. 59.605 (4), payments in July shall equal 15% of the municipality's or county's estimated payments under ss. 79.03, 79.04, 79.058 and, 79.06, and 79.065 and 100% of the municipality's estimated payments under s. 79.05. SECTION 11. 79.02 (3) of the statutes is amended to read:

minus the amount distributed to the municipality or county in July.

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1	SECTION 12. 79.03 (1) of the statutes is amended to read:
2	79.03 (1) Each municipality and county is entitled to shared revenue,
3	consisting of an in the amount determined on the basis of population under sub. (2),
4	plus an amount determined under sub. (3).
5	SECTION 13. 79.03 (2) of the statutes is repealed.
6	SECTION 14. 79.03 (3) (a) of the statutes is amended to read:
7	79.03 (3) (a) The amount in the shared revenue account for municipalities and
8	the amount in the shared revenue account for counties, less the payments under sub.
9	(2) and s. 79.04, shall be allocated to each municipality and county respectively in
10	proportion to its entitlement. In this paragraph, "entitlement" means the product
11	of aidable revenues and tax base weight.
12	SECTION 15. 79.03 (3) (b) 1. of the statutes is amended to read:
13	79.03 (3) (b) 1. "Aidable revenues" means:
14	a. For a municipality, the average local purpose revenues.
15	b. For a county, 85% of the average local purpose revenue.
16	SECTION 16. 79.03 (3) (b) 3. of the statutes is amended to read:
17	79.03 (3) (b) 3. "Full valuation" means the full value of property that is exempt
18	under s. 70.11 (39) as determined under s. 79.095 (3) plus the full value of all taxable
19	property for the preceding year as equalized for state tax purposes, except that for
20	municipalities the value of real estate assessed under s. 70.995 is excluded. Value

under s. 70.11 (39) as determined under s. 79.095 (3) plus the full value of all taxable property for the preceding year as equalized for state tax purposes, except that for municipalities the value of real estate assessed under s. 70.995 is excluded. Value value increments under s. 66.1105 plus the full value of property that is exempt under s. 70.11 (39) that would otherwise be part of a value increment are included for municipalities but excluded for counties. Environmental remediation value increments under s. 66.1106 are included for municipalities and counties that create the environmental remediation tax incremental district and are excluded for units

of government counties that do not create the district. If property that had been assessed under s. 70.995 and that has a value exceeding 10% of a municipality's value is assessed under s. 70.10, 30% of that property's full value is included in "full valuation" for purposes of the shared revenue payments in the year after the assessment under s. 70.10, 65% of that property's full value is included in "full valuation" for purposes of the shared revenue payments in the year 2 years after the assessment under s. 70.10 and 100% of that property's full value is included in "full valuation" for purposes of subsequent shared revenue payments.

SECTION 17. 79.03 (3) (b) 4. (intro.) of the statutes is amended to read:

79.03 (3) (b) 4. (intro.) "Local purpose revenues" means the sum of payments under s. 79.095, local general purpose taxes, regulation revenues, revenues for services to private parties by a county's or municipality's general operations or enterprises, revenue for sanitation services to private parties, special assessment revenues, and tax base equalization aids and, for municipalities only, a proxy for private sewer service costs, a proxy for private solid waste and recycling service costs and a proxy for retail charges for fire protection purposes. In this subdivision:

SECTION 18. 79.03 (3) (b) 4. a. of the statutes is amended to read:

79.03 (3) (b) 4. a. "Local general purpose taxes" means the portion of tax increments collected for payment to a municipality under s. 66.1105 which is attributable to that municipality's own levy, the portion of environmental remediation tax increments collected for payment to a municipality or county under s. 66.1106 that is attributable to that municipality's or county's own levy, general property taxes, excluding taxes for a county children with disabilities education board, collected to finance the general purpose government unit, property taxes collected for sewage and sanitary districts, mobile home fees, the proceeds of county

1	sales and use taxes, and municipal and county vehicle registration fees under s.
2	341.35 (1).
3	SECTION 19. 79.03 (3) (b) 4. b. of the statutes is repealed.
4	SECTION 20. 79.03 (3) (b) 4. bg. of the statutes is repealed.
5	Section 21. 79.03 (3) (b) 4. bm. of the statutes is repealed.
6	Section 22. 79.03 (3) (b) 4. d. of the statutes is amended to read:
7	79.03 (3) (b) 4. d. "Revenue for sanitation services to private parties" means
8	revenues collected from private parties by a county's or municipality's general
19	operations or enterprises and by sewerage, sanitation or inland lake rehabilitation
10/	districts as refuse collection fees, sewerage service fees and landfill fees
11	SECTION 23. 79.03 (3) (b) 4. e. of the statutes is amended to read:
12	79.03 (3) (b) 4. e. "Revenues for services to private parties by a county's ex
13	municipality's general operations or enterprises" means revenues collected from
14	private parties for the following services: general government services consisting of
15	license publication fees, sale of publications, clerk's fees, and treasurer's fees; public
16	safety services, consisting of police or sheriff's department fees, fire department fees,
17	and ambulance fees; inspection services, consisting of building, electrical, heat,
18	plumbing, elevator, and weights and measures; sidewalk replacement or
19	construction fees, storm sewer construction fees, street lighting fees; parking ramps,
20	meters and lot fees; library fines or fees; and museum and zoo users or admission
21	fees.
22	SECTION 24. 79.03 (3) (b) 4. f. of the statutes is amended to read:
23	79.03 (3) (b) 4. f. "Special assessment revenues" means charges assessed
24	against benefited properties for capital improvements by a municipality or county

1	placed on the current tax roll for collection or collected during the year in advance
2	of being placed on the tax roll.
3	SECTION 25. 79.03 (3) (b) 4. h. of the statutes is repealed.
4	SECTION 26. 79.03 (3) (b) 5. of the statutes is amended to read:
5	79.03 (3) (b) 5. "Standardized valuation" means the product of the standardized
6	valuation per person times the population of a municipality or a county in the
7	preceding year.
8	SECTION 27. 79.03 (3) (b) 6. of the statutes is amended to read:
9	79.03 (3) (b) 6. "Standardized valuation per person" is that number that when
10	used in the computation under par. (a) most nearly approximates the sum of
11	entitlements for all municipalities or for all counties respectively to the funds
12	distributable under par. (a).
13	SECTION 28. 79.03 (4) of the statutes is amended to read:
14	79.03 (4) In 1991, the total amount to be distributed under ss. 79.03, 79.04, and
15	79.06 from s. 20.835 (1) (d) is \$869,000,000. In 1992, the total amount to be
16	distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835 (1) (d) is \$885,961,300.
17	In 1993, the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s.
18	20.835 (1) (d) is \$903,680,500. In 1994, the total amounts to be distributed under this
19	section and ss. 79.04 and 79.06 from s. 20.835 (1) (d) are \$746,547,500 to
20	municipalities and \$168,981,800 to counties. In Beginning in 1995 and subsequent
21	years ending in 2001, the total amounts to be distributed under ss. 79.03, 79.04, and
22_	79.06 from s. 20.835 (1) (d) are \$761,478,000 to municipalities and \$168,981,800 to
23	counties. In 2002 and subsequent years, the total amount to be distributed funder
24	ss. 79.04 and 79.065 (2) from s. 20.835 (1) (db) is \$755,478,000, less the amounts

distributed under s. 79.065 (3) from s. 20.835 (1) (dd). In 2002 and subsequent years.

In 2003 and subsequent years, the total amount to be distributed to municipalities under ss. 79.04 and 79.065 (2) from s. 20.835 (1) (db) is the amount distributed under ss. 79.04 and 79.065 (2) to municipalities in 2002,



the total amount to be distributed under ss. 79.03, 79.04, and 79.06 from s. 20.835 (1) (d) is \$168,981,800 to counties.

Section 29. 79.06 (1) of the statutes is amended to read:

79.06 (1) MINIMUM PAYMENTS. (b) If the payments to any municipality or county under s. 79.03, excluding payments under s. 79.03 (3c), in 1986 or any year thereafter are less than 95% of the combined payments to the municipality or county under this section and s. 79.03, excluding payments under s. 79.03 (3c), for the previous year, the municipality or county has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the combined payments to the municipality or county under this section and s. 79.03, excluding payments under s. 79.03 (3c), in the previous year exceeds the payments to the municipality or county under s. 79.03, excluding payments under s. 79.03, in the current year.

(c) A-municipality or county that has an aids deficiency shall receive a payment from the amounts withheld under sub. (2) equal to its proportion of all the aids deficiencies of municipalities or counties respectively for that year.

Section 30. 79.06 (2) of the statutes is amended to read:

79.06 (2) MAXIMUM PAYMENTS. (b) If the payments to a municipality or county, except any county in which there are no cities or villages, in any year exceed its combined payments under this section and s. 79.03, excluding payments under s. 79.03 (3e), in the previous year by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in that year under sub. (1) (c).

(c) In this subsection, "maximum allowable increase" in any year means a percentage such that the sum for all municipalities or counties respectively in that year of the excess of payments under ss. 79.02 and 79.03, excluding payments under

1	_s. 79.03 (3c), over the payments as limited by the maximum allowable increase is
2	equal to the sum of the aids deficiencies under sub. (1) in that year.
3	SECTION 31. 79.065 of the statutes is created to read:
4	79.065 Municipal growth sharing. (1) Definitions. In this section:
5	(a) "Aidable expenditures" means a municipality's expenditures for general

- government operations; law enforcement, fire protection, ambulance services, and other public safety services; and health and human services. "Aidable expenditures" does not include a municipality's expenditures for highway maintenance, administration, or construction; road—related facilities or other transportation; solid waste collection and disposal or other sanitation; culture; education; parks and recreation; conservation; or development.
- (b) "Entitlement" means the product of aidable expenditures and tax base weight.
- (c) "Full valuation" means the full value of all taxable property of a municipality for the preceding year as equalized for state tax purposes, including the value increments under s. 66.1105, the environmental remediation value increments under s. 66.1106 for municipalities that create the environmental remediation tax incremental district, and the value of real estate assessed under s. 70.995, but excluding the full value of property that is exempt under s. 70.11 (39) as determined under s. 79.095 (3).
- (d) "Growth-sharing region" means "growth-sharing region" as defined by rule by the department of revenue so that this state is divided into at least 7 but not more than 25 growth-sharing regions.
 - (e) "Sales tax" means the tax imposed under ss. 77.52 and 77.53.

1 (f) "Standardized valuation" means the product of the standardized valuation 2 per person times the population of a municipality in the preceding year. 3 (g) "Standardized valuation per person" is that number that when used in the 4 computation under sub. (2) most nearly approximates the sum of entitlements for all 5 municipalities to the funds distributable under sub. (2). 6 (h) "Tax base weight" means one minus the decimal obtained by dividing the 7 full valuation by the standardized valuation, except that "tax base weight" shall be 8 a decimal of at least 0.0. 9 (2) AIDABLE EXPENDITURES ENTITLEMENTS. (a) Beginning in 2002, the amount in the municipal services aid account for municipalities, less the payments under 10 711 sub. (3) and s. 79.04 (1) and (4) (a), shall be allocated to each municipality in proportion to its entitlement. 12 (b) Annually, the department of revenue shall determine the amount of each 13 14 municipality's aidable expenditures. For purposes of calculating a municipality's 15 entitlement, the amount of a municipality's aidable expenditures in a year may not exceed the grooter of the following: Except to payments made in 2002, a 16 1. The amount of the municipality's aidable expenditures in the year prior to 17 18 the year in which the municipality receives the statement under s. 79.015. 19 2. The average of the amount of the municipality's aidable expenditures in 20 1998, 1999, and 2000, increased by the cumulative percentage under s. 79.05 (2) (c) $\widehat{21}$ by which the municipality could have increased its budget with 1998, 1899 and 2000 and still be eligible for a payment under s. 79.05, regardless of whether the municipality was eligible for such a payment in 1998, 1999, or 2009, Junder 5, 79.05 23 (a) municipality in a GROWTH-SHARING REGIONS ENTITLEMENT. 24 (3)growth-sharing region shall receive a payment under par. (b) if the following applies: 25 The cumulative percentage shall be calculated from 1999. The the year grior to the year of the statement under 5, 79,015.

	2001 - 2002 Legislature g -13 - LRB-1744/P1 JK:wlj:pg Ln 2002, a municipality in a growth-sharing SECTION 31 a municipality in a growth-sharing region
	In 2002, Camunicipality in a growth-shaung region
1	1. The municipality limits the growth in its municipal budget to the increase
2	specified under s. 79.05 (2) (c) for the year of the statement under s. 79.015.
3	2. The municipality enters into an area cooperation compact under sub. (4)
4	(b) A municipality in a growth-sharing region that fulfills the requirements
5	under par. (a) shall receive a payment that is equal to the total amount allocated to
6	the growth-sharing region, as determined under par. (c), multiplied by a fraction the
$\frac{7}{2}$	numerator of which is the municipality's population and the denominator of which
8	is the population of all the municipalities that are cligible for payments under this
9	subsection that are located in the growth-sharing region. For the year of the subsection that are located in the growth-sharing region. It attement under 5, 79, 015
10	(c) The total amount allocated to a growth–sharing region shall be equal to the
11	total amount to be distributed under s. 20.835 (1) (dd) multiplied by a fraction the
12	numerator of which is the amount of sales tax collected in the growth-sharing region,
13	as determined by the department of revenue, in the fiscal year prior to the fiscal year
14	in which any municipality receives the statement under s. 79.015 and the
15	denominator of which is the total amount of sales tax collected in this state, as
16	determined by the department of revenue, in the fiscal year prior to the fiscal year
17	in which any municipality receives the statement under s. 79.015.
18	(4) Area cooperation compacts. (a) 1. Beginning in 2002 and ending in 2005,
19	to receive payments under sub. (3), a municipality shall enter into an area
20	cooperation compact with at least 2 municipalities or counties, or with any
21	combination of at least 2 such entities, to perform at least 2 of the functions listed
22	in par. (b) Except as provided in mbd. 3.,
(23)	2. Beginning in 2006 and in each subsequent year, to receive payments under
24	sub. (3), a municipality shall enter into an area cooperation compact with at least 4
Except	an provided in suld, 3.

- (d) Annually, beginning in 2002, to receive a payment under sub. (3), a municipality shall certify to the department of revenue, in a manner prescribed by the statement, by May 1 that the municipality complied with pars. (a) to (c) for the year of the statement under s. 79.015.
- (e) Annually, beginning in 2004, the legislative audit bureau shall prepare a report on the performance of an area cooperation compacts.
 - (5) MINIMUM PAYMENTS. (a) In 2002, if the combined payments to a municipality under subs. (2) and (3) are less than 95% of the combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001, the municipality has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the amount of the combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001 exceeds the payments to the municipality under subs. (2) and (3) in 2002. A municipality that has an aids deficiency under this paragraph shall receive a payment from the amounts withheld under sub. (6) (a) that is equal to its proportion of all the aids deficiencies of municipalities under this paragraph in 2002.
 - (b) Except as provided in par. (c), in 2003 and subsequent years, if the combined payments to a municipality under subs. (2) and (3) are less than 95% of the combined payments to the municipality under subs. (2) and (3) for the previous year, the municipality has an aids deficiency. The amount of the aids deficiency is the amount by which 95% of the amount of the combined payments to the municipality under subs. (2) and (3) in the previous year exceeds the combined payments to the

this subsection and

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(8)

municipality under subs. (2) and (3) in the current year. A municipality that has an aids deficiency under this paragraph shall receive a payment from the amounts withheld under sub. (6) (b) that is equal to its proportion of all the aids deficiencies of municipalities under this paragraph for the current year.

- (c) In 2003 and subsequent years, if a municipality receives a payment under sub. (3) in the year following the year of the statement under s. 79.015 but did not receive a payment in the year of the statement, or if a municipality does not receive a payment under sub. (3) in the year following the year of the statement under s. 79.015 but received a payment in the year of the statement, the payment under sub. (3) shall be excluded from the calculation for determining the minimum payment under par. (b).
- payments to a municipality under subs. (2) and (3) exceed combined payments to the municipality under s. 79.06, 1999 stats., and s. 79.03 (3), 1999 stats., excluding payments under s. 79.03 (3c), 1999 stats., for 2001 by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in 2002 under sub. (5) (a). In this paragraph, "maximum allowable increase" means a percentage such that the sum for all municipalities of the excess of payments in 2002 under subs. (2) and (3) over the payment as limited by the maximum allowable increase is equal to the sum of the aids deficiencies under sub. (5) (a) in 2002.
- (b) In 2003 and subsequent years, if the combined payments to a municipality under subs. (2) and (3) exceed the combined payments to the municipality under subs. (2) and (3) for the previous year by more than the maximum allowable increase, the excess shall be withheld to fund minimum payments in the current year under sub. (5) (b). In this paragraph, "maximum allowable increase" in any year means a

This subsection and

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percentage such that the sum for all municipalities of the excess of payments in that year under subs. (2) and (3) over the payment as limited by the maximum allowable increase is equal to the sum of the aids deficiencies under sub. (5) (b) in that year.

SECTION 9344. Initial applicability; revenue.

(1) GROWTH-SHARING REGION. The treatment of sections 20.835 (1) (d), (db), and (dd), 25.50 (3) (b), 33.32 (3) (b), 79.01 (1), (5), and (6), 79.015, 79.02 (2) (b) and (3), 79.03 (1), (2), (3) (a), (b) 1., 3., 4. (intro.), a. to bm., d. to f., and h., 5. and 6., and (4), 79.06 (1) and (2), and 79.065 of the statutes first applies to payments made in 2002.

(END)

receiver a gayment under sub. (3) in the year following the year of the statement under 5. 78015 but did not receive year of the statement under 5. 78015 but did not receive a payment in the year of the statement, or if a municipality a payment in the year of the statement under 5. 79.015 following the year of the statement under 5. 79.015 following the year of the statement, but received a payment in the year of the statement, but received a payment in the year of the statement, the payment under sub. (3) shall be excluded from the payment under sub. (3) shall be excluded from the calculation for oletermining the maximum gayment under par. (b).

INSERT 4-15

Section #. 79.005 (1) of the statutes is amended to read:

79.005 (1) "Municipality" means any town, village or city in this state. If a municipality is located in more than one county, payments under this subchapter shall be computed using data for the municipality as a whole.

History: 1971 c. 125, 215; 1975 c. 39; 1981 c. 20 s. 1169; 1989 a. 336.

region, as defined in 5. 79.065 (1)(d), payments under 5. 79.065(3) shall be computed using data for the portion of the municipality that is located in each growth-sharing regions

(NSERT 4-15)

Section #. 79.005 (2) of the statutes is amended to read:

79.005 (2) "Population" means the number of persons residing in each municipality and county of the state as last determined by the department of administration under s. 16.965

History: 1971 c. 125, 215; 1975 c. 39; 1981 c. 20 s. 1169; 1989 a. 336.

is located in more than one growth-sharing region, population "means the number of persons located in the portion of the municipality located in each growth-sharing region

and of burent 4-15

(INSERT 4-22)

Section #. 79.01 (2) of the statutes is amended to read:

79.01 (2) There is established an account in the general fund entitled the "Municipal and County" Shared Revenue Account", referred to in this chapter as the "shared revenue account". There shall be appropriated to the shared revenue account the sums specified in ss. 79.03 and 79.04

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 283, 336; 1975 c. 39; 1977 c. 29, 203; 1979 c. 221; 1989 a. 336; 1993 a. 16, 437; 1999 a. 9.

and of lusert

Kreye, Joseph

From:

Ziegler, Paul

Sent:

Friday, January 12, 2001 12:21 PM

To:

Kreye, Joseph Grinde, Kirsten

Cc: Subject:

Tie comprehensive plans to area cooperation agreements

Joe --

Please include the following change to the draft to restructure municipal shared revenue: Amend s.66.1001(3) to include the area cooperation compacts as a local government action that must be consistent with comprehensive plans. Please do not hold up the first version of the draft for this. This change can be incorporated in /2. Thank you.

Paul

Kreye, Joseph

From:

Ziegler, Paul

Sent:

Thursday, February 01, 2001 3:56 PM

To:

Kreye, Joseph

Subject:

Municipal shared revenue draft

Joe -- Please make the change indicated in the email below to draft 1744/1. In addition, please specific that DOR is to determine by rule by September 1st, 2001 the growth sharing regions. Thank you.

----Original Message----

From:

Ziegler, Paul

Sent:

Wednesday, January 24, 2001 12:22 PM

To:

Kreye, Joseph

Subject:

Population numbers used in draft 1744

Joe -- While I don't want to delay receiving the revisions of the shared revenue restructuring draft that we discussed yesterday, I have identified one more minor change to make as follows:

On page 13 lines 7 and 8, add the word "current" before the word "population".

This change is intended to keep the growth sharing calculation similar to the current law per capita calculation in terms of what year's population estimates are used. (See s.79.03(2)(b) for current use of "current" population.)

If it causes a delay, let's wait on adding this until I have reviewed the draft reflecting yesterday's changes. Thank you.

- P1